

Do Hospital-Owned Skilled Nursing Facilities Provide Better Post-Acute Care Quality?

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Background

NH market has two distinct patient populations

- Chronically ill, long-stay residents, financed by Medicaid and private payments
 - Asset and income tests to qualify for Medicaid
 - Private is largely out-of-pocket; little LTC insurance
- Post-acute, short-stay residents financed by Medicare
 - Medicare requires prequalifying 3-day hospital stay
 - 100-day benefit (avg SNF payment = \$411/day), patient cost sharing (\$157.50/day) begins at day 20

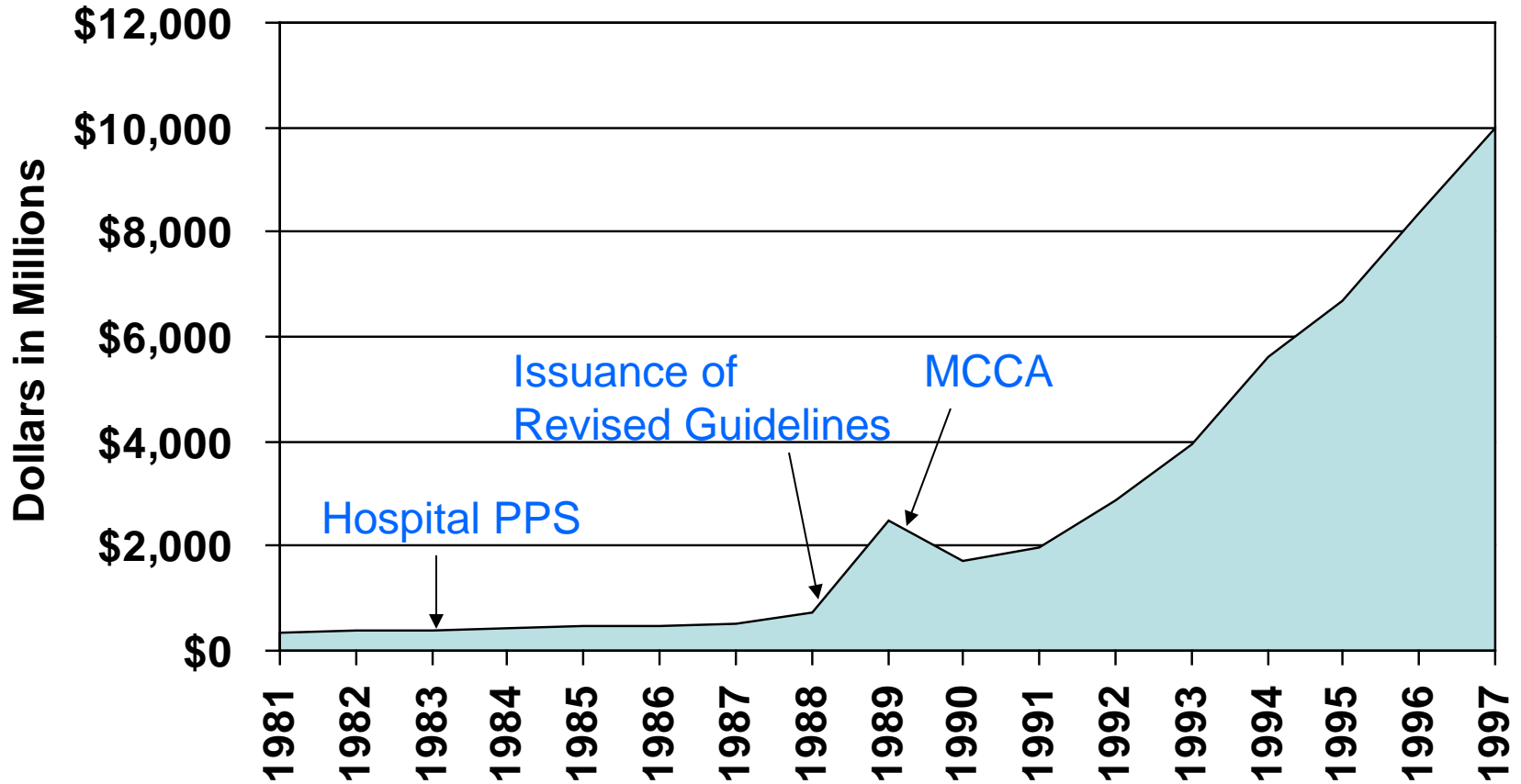
Medicare & SNF

- In 1981, Medicare accounted for 1.6% of NH expenditures, by 2013, this had increased to 22.2%
- How did we get here? Four eras
 1. Era 1: Pre Hospital PPS
 2. Era 2: Hospital PPS
 3. Era 3: SNF PPS
 4. Era 4: ACA payment reforms...

Era 1: Pre Hospital PPS

- In the 1970s and early 1980s, Medicare SNF was an underused benefit (Scanlon and Feder 1982)
- SNFs paid based on routine, ancillary, and capital cost centers
- Medicare hospital PPS adopted in 1983, which led to patients being discharged “sicker and quicker”
- CMS’ stringent interpretation of coverage/eligibility criteria held SNF market growth in check
- Late 1980s, these guidelines were relaxed

Medicare SNF Expenditures, 1981-97



Era 2: SNF Growth in 1990s

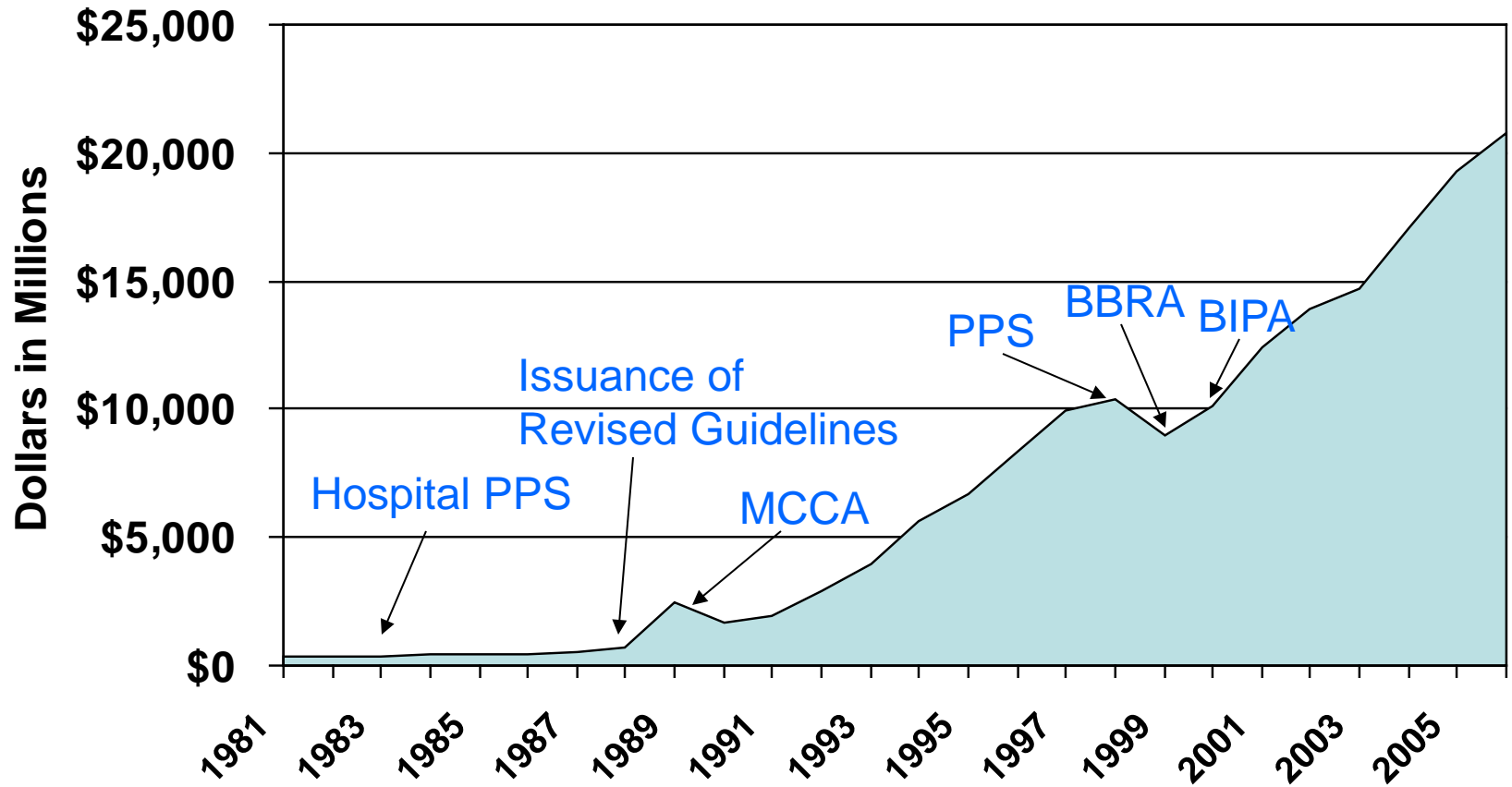
- Freestanding SNF sector expanded, hospital-based SNF sector exploded
- By 1998, ~2,200 (14%) HB-SNFs nationwide
- Cost-based payment and higher capital costs led to costs being twice as high in HB-SNFs (Wiener et al., 1986)
- Hospitals could also siphon off best patients for rehabilitation

Era 3: Medicare SNF PPS

Medicare adopted a **per diem** prospective payment system (PPS) on July 1, 1998

- Resource Utilization Groups (RUGS-III) places residents into 44 payment categories
- Adjusted for geographic (area wages, non-labor) factors
- Unfavorable for hospital-based SNFs, it leveled payments across all SNFs, leading to closures. Today, there are ~800 (5%) HB-SNFs in operation.

Medicare SNF Expenditures, 1981-2006



SNF PPS constrained HB-SNFs but other issues persist...

- Hospital readmissions
- High mortality
- Frequent transfers to long-stay NH status
- Spending variation across areas (IOM)
- Spending growth...

Era 4: ACA Payment Reforms

ACA holds hospitals more accountable for post-acute care

- Accountable Care Organizations (ACOs)
- **Hospital readmission penalties**
- **Hospital value-based purchasing**
 - Rewards hospitals that have low mortality and low spending through 30 days post-discharge

Hospital-SNF Linkages?

In new global payment era, hospitals looking to partner with SNFs

Informal SNF networks

Formal SNF contracts

Joint ownership



Theory

Two pathways by which HB-SNFs may increase efficiency:

- Economies of scope: If complementarities exist in production, hospitals and SNFs can produce better outcomes at a given cost through joint ownership
- Specialization: HB-SNFs generally specialize in production of Medicare services, prevent readmission to hospital

Selection

- Favorable selection
 - Hospitals choose to keep the least expensive patients to make money
- Adverse selection (after ACA)
 - Hospitals choose patients most at risk for readmission, try to prevent readmission
- Either way, choice of SNF is not random

Prior Literature

- In unadjusted analysis, Liu and Black (2003) found HB-SNFs had lower LOS (13 days vs 27 days), mortality (4% vs 7%), and hospital readmission (23% vs 28%)
- Using propensity matching, Stearns et al (2006) found HB-SNFs had 16.7% shorter stays, a 7.7% greater likelihood of home discharge within 30 days, and 2.3% fewer preventable 30-day hospital readmissions

“One limitation of our analysis is that unobserved selection still may explain the remaining differences in outcomes for patients of hospital-based SNFs. A natural approach to investigate this issue is to use instrumental variables (IV) models.” (p 620)

Research Objective

To estimate the causal effect of hospital-based SNF status on post-acute discharge outcomes using IV

Data and Cohort

- Medicare claims within **180 days** of hospital discharge
- Minimum Data Set (MDS) to identify first-time admissions in 2009
- Facility data from CMS Online Survey Certification and Reporting (OSCAR) system.
- Zip code level data from Census 2000 aggregates
- 827,153 beneficiaries discharged from 3,173 acute care hospitals to 14,374 SNFs

General Empirical Approach

$$Y_{in} = HB_n\beta + X_i\delta + v_{HRR} + \varepsilon_{in}$$

Where:

Y_{in} is the outcome for person i in SNF n

HB_n is hospital-based status at SNF j

X_i is a vector of person and zip-code residential covariates

v_{HRR} = hospital referral region fixed effects

ε_{in} is a randomly distributed error term

Table 2: Summary of (N=827,513)

	Mean	Std. Dev.
Days in different setting in the 180 days following hospital discharge		
Death (# of days)	25.19	52.79
Hospital (# of days)	8.29	18.02
Skilled nursing facility (# of days)	51.01	52.00
Community with home health care (# of days)	28.44	38.47
Community (# of days)	67.06	63.85
Accumulated outcomes in first 30 days following discharge		
Reimbursement for Inpatient hospital care (\$)	2,256	6,327
Reimbursement for SNF care (\$)	9,160	4,438
Reimbursement for Home health care (\$)	415	781
Total reimbursement (\$)	11,903	6,815
Death	0.071	0.257
Any hospital readmission	0.201	0.401
Accumulated outcomes in first 180 days following discharge		
Reimbursement for Inpatient hospital care (\$)	8,214	16,978
Reimbursement for SNF care (\$)	14,413	10,673
Reimbursement for Home health care (\$)	2,545	3,299
Total reimbursement (\$)	25,790	22,151
Death	0.220	0.414
Any hospital readmission	0.446	0.497

Control Measures

Person-lvl (baseline) vars

- Age; Gender; Race
- Marital status; Dual elig.
- Length of index hosp.
- HH use in prior 30 days
- Deyo>2; Elixhauser>2
- # of ICU days
- Diabetes; CHF
- COPD; Stroke; Cancer
- Hip fracture
- Schizophrenia; Bipolar
- # of meds past 7 days
- ADL score; CHES score
- Cognitive performance
- RUGS score

Zip Code residential vars

- % Medicare Advantage
- % Black
- % under poverty line
- Population density

IV

Assume hospital-based status has reduced form:

$$HB_n = DD_{in}\lambda + X_i\gamma + v_{HRR} + u_{in}$$

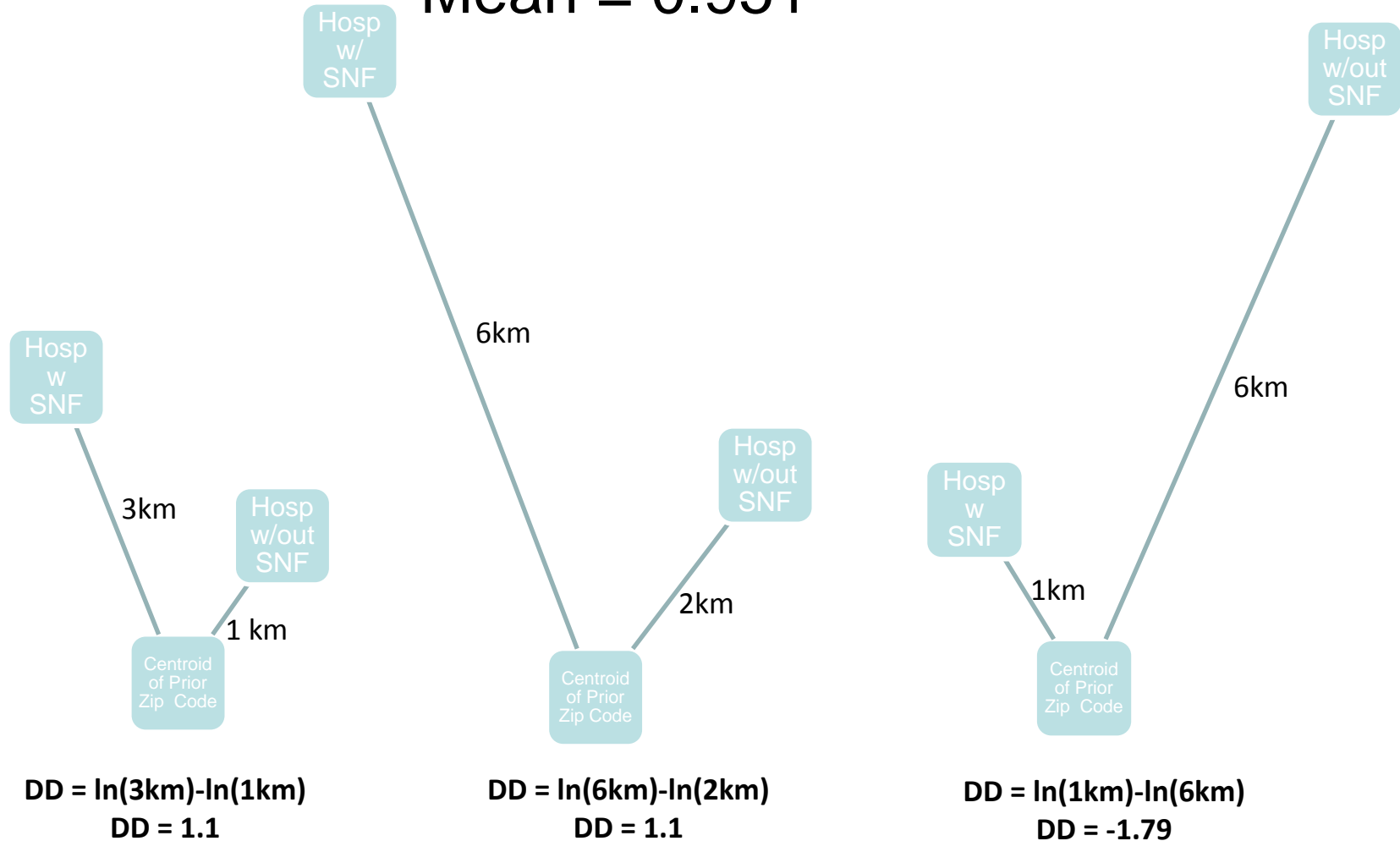
Can we identify a variable DD that is correlated with hospital-based status, but not ε , the error term in the main equation?

DD Instrument: Rationale

- Distance matters in the choice of hospitals (e.g. McClellan et al., 1994)
- Individuals choose their place of residence without regard to whether surrounding hospitals have a HB-SNF

$DD = \ln(\text{km to nearest hospital with a SNF}) - \ln(\text{km to nearest hospital without a SNF})$

Mean = 0.951



Literature Using DD as IV

Has been used going back to McClellan et al. (JAMA 1994)

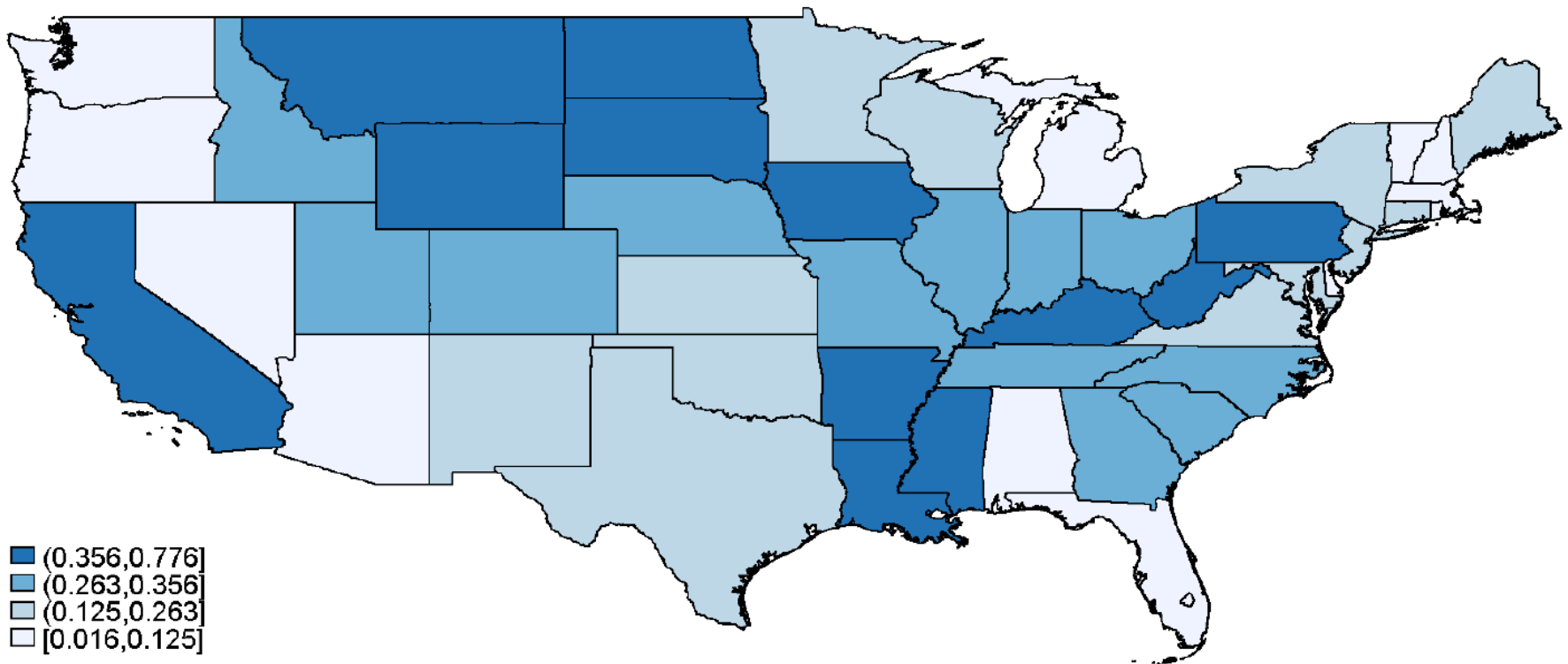
Specifically has been used for nursing homes

– Grabowski et al. (2013) and Hirth et al. (2014) used a DD instrument to examine FP-NFP nursing home outcomes

- **Marginal person** is someone who chooses HB-SNF because they happen to live close to hospital with HB-SNF

Exposure to HB-SNFs Varies Based on Residence

Figure 1: Fraction of skilled nursing facility (SNF) patients in state who were treated in a hospital that owned a SNF



IV Assumptions

Assumption 1: IV correlated with HB-SNF

- Expected negative sign and strongly significant in first stage

Assumption 2: IV is uncorrelated with the error

- Balance test
- Falsification test

Comparison of Observables by Value of Instrument (Table 3)

	DD>median	DD<median
Hospital-based	7%	17%
Age	81.5	81.2
Female	66%	65%
White	90%	89%
Medicaid	19%	19%
CHF	21%	21%
# meds last 7 days	12.1	12.3
ADL score	16.6	16.5

Falsification Test

- Doyle (2011) examines effect of health spending on outcomes for individuals on vacation
- DD Instrument should only work for individuals entering hospital near their residence
 - For individuals on vacation or entering hospital near an adult child, instrument will only work if DD correlated with unobservables

Table 4: First-stage results, regression of a hospital with a skilled nursing facility (SNF) on differential distance

	All	All	Entered hospital 100km+	Entered hospital 200km+	Entered hospital 500km+
Differential Distance (natural log of nearest hospital w/ SNF – natural log of nearest w/out)		-0.0579***	-0.0135***	-0.0044***	-0.00184
Differential Distance (nearest hospital w/ SNF – nearest w/out)	-.0017***				
<i>t</i> -statistics	8.78	20.06	6.77	3.31	1.21
<i>F</i> -statistics	77.01	402.40	45.87	10.98	1.47
Partial <i>R</i> -squared	0.031	0.057			
Observations	826,485	826,485	48,287	27,449	17,996
<i>R</i> -squared	0.0927	0.104	0.041	0.037	0.035

Note: All the regressions include patients and residential zip-code level explanatory variables listed in table 3 and hospital referral region (HRR) fixed effects. Test statistics are based on robust standard error.

Estimation

- Least squares to replicate previous literature with endogenous hospital-based status
- Two-stage least squares (2SLS)

Results – Marginal Effects

Outcome (days)	OLS	IV
Death	0.55 ^{***}	
Hospital	0.47 ^{***}	
SNF	-16.91 ^{***}	
Home w/ home health	5.04 ^{***}	
Home w/out home health	10.85 ^{***}	
N	827,513	

180-Day Results – Marginal Effects

Outcome (days)	OLS	IV
Death	0.55 ^{***}	0.85
Hospital	0.47 ^{***}	-0.61 ^{**}
SNF	-16.91 ^{***}	-5.71 ^{***}
Home w/ home health	5.04 ^{***}	0.70
Home w/out home health	10.85 ^{***}	4.76 ^{***}
N	827,513	827,513

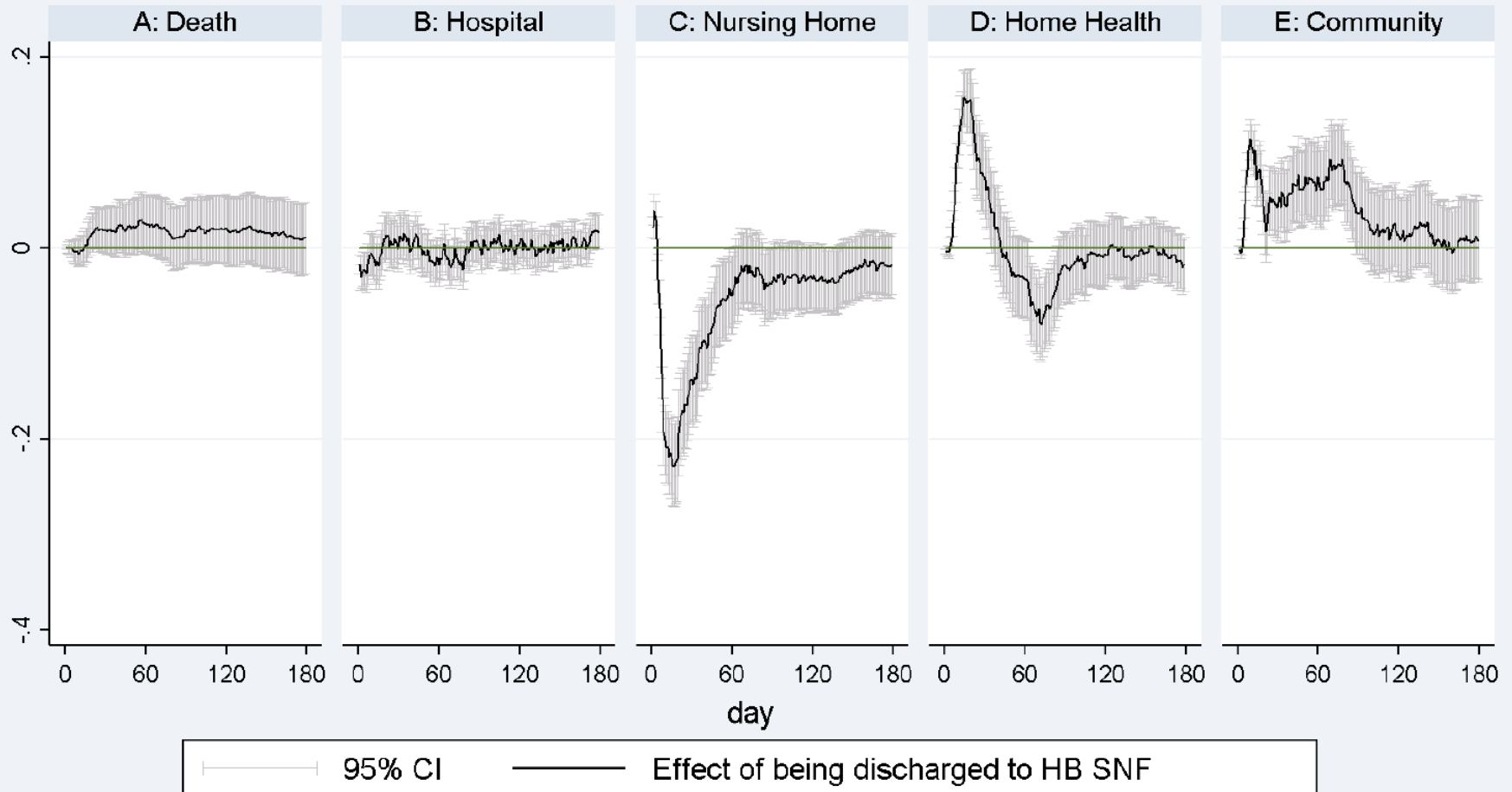
*** p<.001, ** p<.01, * p<.05

Magnitude of IV Estimates

Relative to dependent variable means,
hospital-based SNFs:

- Decrease hospital days by 7%
- Decrease SNF days by 11%
- Increase home days (w/out HHA) by 7%
- (No stat significant impact on HHA days or mortality)

Instrumented Difference in HB versus FS Patients



180-Day Spending Outcomes

Outcomes (spending)	OLS	IV
Hospital	-\$327 ^{***}	\$43
SNF	-\$4,677 ^{***}	-\$3,858 ^{***}
Home Health	\$414 ^{***}	-\$57
Total	-\$4,550 ^{***}	-\$4,196 ^{***}
N	827,513	827,513

*** p<.001, ** p<.01, * p<.05

180-Day Spending Outcomes

Outcomes (spending)	OLS	IV
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Total	-\$4,550***	-\$4,196***
N	827,513	827,513

16% Decline in Medicare spending

180-Day Outcomes

Outcomes	OLS	IV
Rehospitalization (0/1)	-0.027***	-0.040***
Death (0/1)	0.001	0.002
N	827,513	827,513

Table 8: Specification checks (N=827,513 unless otherwise noted)

	Number of days in a given setting				
	Death	Hospital	SNF	HHA	Home
Baseline model	0.853 [0.760]	-0.607** [0.276]	-5.711*** [0.748]	0.704 [0.574]	4.761*** [0.819]
Linear differential distance	-2.445** [1.045]	-1.371*** [0.404]	-6.207*** [0.983]	2.535*** [0.780]	7.488*** [1.137]
Binary DD measure (above/below) median	-0.174 [1.080]	-0.708* [0.387]	-7.111*** [1.068]	1.255 [0.810]	6.738*** [1.165]
Urban SNFs only (N= 690,991)	2.166* [1.221]	-1.122** [0.454]	-2.900** [1.195]	0.231 [0.927]	1.625 [1.328]
Rural SNFs only (N= 136,010)	-1.02 [1.195]	0.246 [0.395]	-10.15*** [1.256]	3.750*** [0.897]	7.170*** [1.262]
High competition markets (N= 768,508)	0.737 [0.882]	-0.570* [0.318]	-5.134*** [0.874]	0.57 [0.667]	4.396*** [0.957]
Low competition markets (N= 58,493)	0.303 [2.354]	-0.701 [0.845]	-5.731** [2.483]	2.906 [1.792]	3.223 [2.441]
Hip fracture patients (N=69,352)	-1.375 [2.397]	-2.523*** [0.937]	-7.158*** [2.740]	4.399** [2.040]	6.656** [2.743]
Acute myocardial infarction patients (N=19,068)	3.346 [6.892]	-1.755 [2.196]	-2.803 [5.944]	-2.966 [4.549]	4.178 [6.562]
Stroke patients (N=27,397)	2.418 [4.245]	1.473 [1.362]	-10.49** [4.660]	-0.286 [2.950]	6.881* [3.896]

Note: All the regressions include patients and residential zip-code level explanatory variables listed in table 3 and hospital referral region (HRR) fixed effects. Standard errors are based on robust standard error.

*** p<.001, ** p<.01, * p<.05

Summary

- In 180 days following discharge, hospital-based SNF patients have:
 - Fewer days in institution, more in community
 - Lower Medicare spending
 - Fewer hospital readmissions
 - No difference in mortality
- 30-day outcomes largely consistent with these 180-day findings
- IV results differ from the OLS, confirming importance of instrumenting for hospital-based status

Implications

- Payment policies
 - In “make or buy” decision under ACA reforms, our results suggest hospital systems may wish to “make” these services rather than “buy” these services from freestanding SNFs
 - In era of site-neutral payments, should CMS look to increase payments to HB-SNFs?
- Care-planning
 - Could aid patients/families in choosing SNFs
 - Hospital-based status is reported on NH Compare report card



Medicare

The Official U.S. Government Site for People with Medicare

Nursing Home Compare

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Five Star Quality Rating

Nursing homes are rated overall and on health inspections, nursing home staffing and quality measures. More stars are better.

- Much Above Avg.** ★★★★★
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- Average** ★★★
- Below Avg.** ★★
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Nursing Home Name and General Information ▲	Overall Rating	Health Inspections	Nursing Home Staffing	Quality Measures	Program Participation	Number of Certified Beds	Type of Ownership
<input type="checkbox"/> <p>RECUPERATIVE SERVICES UNIT-HEBREW REHAB CENTER 1250 CENTRE STREET BOSTON, MA 02131 (617) 363-8695</p> <p><i>Located in a Hospital</i> Mapping & Directions</p>	<p>[What is this?]</p> <p>★★★ 3 out of 5 stars</p>	<p>[What is this?]</p> <p>★★★★★ 4 out of 5 stars</p>	<p>[What is this?]</p> <p>★★★★★ 4 out of 5 stars</p>	<p>[What is this?]</p> <p>★ 1 out of 5 stars</p>	Medicare	<p>[What is this?]</p> <p>50</p>	Non profit - Corporation

Choose up to 3 nursing homes to